13 Feb 2015

TO: Bill Gamble, La Grande District Ranger
VIA: bgamble@fs.fed.us
CC: comments-pacificnorthwest-wallowa-whitman-lagrande@fs.fed.us

Subject: East Face Vegetation Management Project Preliminary Analysis — scoping? comments

Dear Bill:

Please accept the following comments from Oregon Wild concerning the East Face Vegetation Management Project Preliminary Analysis. Oregon Wild represents over 10,000 members and supporters who share our mission to protect and restore Oregon’s wildlands, wildlife, and water as an enduring legacy. Our goal is to protect areas that remain intact while striving to restore areas that have been degraded. This can be accomplished by moving over-represented ecosystem elements (such as logged and roaded areas) toward characteristics that are currently under-represented (such as roadless areas and complex old forest).

The proposed action alternative involves:
  o 6722 acres of commercial logging
    • 3563 acres commercial thinning
    • 210 acres sanitation harvest
    • 318 acres shelterwood harvest
    • 43 acres partial removal
    • 2200 acres improvement cut
    • 245 acres fuels harvest
    • 143 acres patch openings (4-6 acres)
  o ~ 85% ground based logging
  o No new perm. roads
  o 78 miles of road reconstruction, including 27 miles of roads that have “grown closed”
  o ~ 12 miles of temporary road construction
  o 38 miles of road decommissioned post-harvest
  o 6271 acres of prescribed fire
  o 3447 acres of pre-commercial thinning
  o 5184 acres fuel reduction hand work (includes RHCAs)
  o 1745 mechanical fuels reduction (outside RHCAs)
  o Hazard tree removal
Whitebark pine restoration (remove “all trees” within 25 feet)

Plan amendments:
- Treating 97 acres of LOS below HRV to move multi-strata to single-strata
- Treatments in 75 acres of MA-15 old growth (to meet WUI objectives)
- Treatments in 803 acres of MA-6 backcountry recreation

Several aspects of this project seem commendable –
- Honoring the letter and spirit of the Roadless Rule by staying out of IRA's;
- Recognizing the role of fir in the ecosystem and not being overly aggressive in removing fir;
- Applying a cautious approach on steep slopes and popular viewsheds;
- Trying to protect whitebark pine (but please focus on removing small-young trees, and retain large and old trees);
- Retention of large trees as required by the Eastside Screens.

This is an important area in terms of connectivity for wildlife. The FS should strive to protect those qualities, not just for wildlife that prefer park-like stands of old growth but also wildlife that prefer dense forest cover and dead wood.

**NEPA process**

The document we are being asked to review leaves the process going forward unclear. This is being called a “preliminary analysis.” Is this scoping? Will there be public comment on an EA, or will our next opportunity be a decision whether to object? We urge the FS to harmonize NEPA and collaboration and provide opportunities for informed public comment throughout the NEPA process.

We understand that ODF is conducting fuel reduction on non-federal lands using federal funds. What kind of NEPA process was used for those projects? The East Face NEPA analysis must address cumulative effects.

**Uninventoried roadless areas**

We urge the FS to drop units 104 and 105 (and associated temporary roads) because they appear to be located in ecologically significant Bear Butte unroaded area that is almost 5,000 acres in size. See map, next page (Feature 1 and Feature 2 are roadless areas).
Comprehensive Restoration, not just fuel reduction

This project seems to have a strong focus on landscape fuel reduction and fear of fire and controlling mortality as if it was a bad thing. A more sound approach is to allow fuel reduction to trump ecological objectives only within the structure ignition zone (e.g., within 100 feet, which is mostly on private property), and seek a more comprehensive and balanced set of ecological restoration objectives outside the structure ignition zone. Careful fuel reduction may be part of that but it must be harmonized with other ecological objectives including protecting unroaded areas, avoiding more road construction, maintaining an appropriate amount of dense forests, maintaining forest carbon storage, providing snag and dead wood habitat, etc.

The FS should seek to restore the historic range of variability of not just forest structure and composition, but also wildlife abundance, road density, snag abundance, mortality, disturbance processes, etc.

Wildlife need corridors for movement but they also require a network of large blocks of high quality habitat. The corridors should provide links between such reserves.

The FS should enhance habitat for all management indicator species, not just those associated with "forage and security habitat."

We urge the FS to consider an alternative that bifurcates the landscape along the area defining the “structure ignition zone” within 100 feet of homes and built structures. Inside the structure ignition zone, vegetation treatments can focus on modifying fuels to protect
infrastructure. Outside the structure ignition zone, treatments should focus on ecological restoration, where fuel hazard is but one consideration. Do not define the wildland urban interface too broadly, because fire hazard can be reduced by treating the area immediately adjacent to structures and this “structure ignition zone” is usually on non-federal lands. Fire is an important ecological process that needs to be restored on public lands, so the WUI fire problem should be framed as a structure-ignition problem and the solution for that generally lies with the private property owners. Cohen 2008. The Wildland-Urban Interface Fire Problem – A Consequence Of The Fire Exclusion Paradigm. Forest History Today. Fall 2008. http://www.foresthistory.org/Publications/FHT/FHTFall2008/Cohen.pdf. Much more info here: http://www.fusee.org/community-fire-preparedness. See also, Gibbons P, van Bommel L, Gill AM, Cary GJ, Driscoll DA, et al. (2012) Land Management Practices Associated with House Loss in Wildfires. PLoS ONE 7(1): e29212. doi:10.1371/journal.pone.0029212. http://nature.berkeley.edu/moritzlab/docs/Gibbons_etal_2012_PLoS.pdf (“The typical response to destructive wildfires is to increase the total area of land that is fuel-reduced [10,13]. Our results instead indicate that a shift in emphasis from broad-scale fuel-reduction treatments to intensive fuel treatments close to houses will more effectively mitigate impacts from wildfires on houses. This result is consistent with observations that the density of airborne embers and amount of radiant heat (the principal causes of house loss during wildfires) are greatest closer to the fuel source. This suggests that the actions of private landholders, who manage fuel close to houses, are extremely important when reducing risks to houses posed by fuel.”). Alexandra D. Syphard, Teresa J. Brennan, and Jon E. Keeley. 2014. The role of defensible space for residential structure protection during wildfires. International Journal of Wildland Fire - http://dx.doi.org/10.1071/WF13158.https://d2k78bk4kdhbpr.cloudfront.net/media/publications/files/Syphard_defensibleSpace.pdf (“Structures were more likely to survive a fire with defensible space immediately adjacent to them. The most effective treatment distance varied between 5 and 20 m (16–58 ft) from the structure, but distances larger than 30 m (100 ft) did not provide additional protection, even for structures located on steep slopes. The most effective actions were reducing woody cover up to 40% immediately adjacent to structures and ensuring that vegetation does not overhang or touch the structure.”).

**Plan amendments for the fuel reduction**

Oregon Wild is generally more flexible with regards to plan amendments if the FS can show a legitimate ecological restoration objective. In this case, plan amendments are being proposed to allow logging in protected areas to accomplish fuel reduction. Fuel reduction often comes at the expense of habitat for wildlife that prefer dense forests and dead wood habitat. We urge the FS to consider alternatives that focus plan amendments on legitimate ecological restoration objectives.

Another alternative is to limit fuel reduction in protected land allocations to the structure ignition zone. We do not need to sacrifice habitat in the backcountry in order to protect homes. That can be done by focusing fuel reduction efforts in the immediate vicinity of the structures.

**Regen harvest**

We do not find a valid ecological rationale for sanitation, shelterwood, and patch openings. The ecological conditions that motivate foresters to want to treat these stand conditions, need to be looked at with an eye toward ecological diversity at stand and landscape scales.
Foresters tend to focus on tree health instead of health ecosystem. A forest “sanitized” to remove dying trees, is NOT an ecologically healthy forest. Areas with dead and dying trees provide habitat for a variety of wildlife that prefer those features of a healthy forest. Foresters need to stop managing for vigorous green trees, and start managing for the full range of snag densities (include patches of dense snags) and the full lifecycle of trees, including trees’ valuable ecological contributions when they are dying and after they are dead.

Sanitation harvest and "improvement cut" that targets "poor form, damaged trees" will remove ecological important habitat elements that are consistently managed against and therefore under-represented on the landscape. This might be OK in the immediate vicinity of homes but not further away.

Shelterwood harvest, patch openings, and "partial removal" (of the overstory) are likely to make fire hazard (and habitat) worse instead of better. These prescriptions open the canopy too much, make the stand hotter, drier, and windier, and stimulates establishment of a dense stand of ladder fuels over time.

**Whitebark pine**
We support efforts to enhance whitebark pine, but please do not build roads to facilitate this project, and do not remove “all trees” as proposed. Remove small and young trees. We urge the FS to retain all old trees regardless of size, and all large trees.

**Road construction/reconstruction**
We urge the FS to consider an alternative that does not reconstruct roads that have “grown over” especially when they are hydrologically stable. This is essentially new road construction. Areas that are inaccessible due to road access limitations can contribute to the portion of the landscape that is not treated. The project will still result in an ecologically beneficial mix of thinned and unthinned areas.

The FS says "road densities are well below Forest Plan standards in this area.” This is great and we should try to keep it that way. There are so many places that exceed forest plan standards for road density, that we need places like this to help off-set/mitigate. So-called “temporary” roads are not really temporary. They have long-term effects on soil, water, and vegetation. The FS should develop an alternative that avoids road construction, including reconstruction on “grown over” templates.

**Collaborative process**
Was this project a priority identified by the collaborative, or are they just being asked to review and provide input?

**Working across boundaries**
We applaud the FS and other landowners for working across boundaries on shared goals such as fire safety. We hope that ecological restoration is viewed broadly. It is tempting but not appropriate to equate fuel reduction and stand resilience with ecological restoration. Many wildlife require dense forests and dead wood. Resilience for them is NOT logging.

We urge the Forest Service to grapple with the moral hazard of doing thinning to protect homes when the homeowners haven't done the necessary work to reduce hazards in the
structure ignition zone. It is not fair to sacrifice ecological conditions on public lands, when homeowners continue to maintain wood roofs, lots of brush right up near cabins, etc.

In the spirit of working across boundaries on needed ecological restoration, the FS should consider helping modernizing irrigation diversions (making agricultural water use more efficient and hopefully leaving more water instream). With the current attention focused on this area, now may be the most opportune time to address that issue.

**Goshawks**
The FS asserted in a meeting that there aren’t many goshawks around so there is little need to protect them. The FS should view their responsibility more broadly than just protecting existing sites where goshawks are known to occur. The FS should maintain habitat to support viable populations which probably means maintaining suitable but unoccupied habitat so that fledgling can find new territories and the populations can expand.

Since goshawks prefer complex forests with higher canopy cover, the FS should carefully investigate the optimal mix of treated/thinned and untreated/unthinned forest within stands and across the landscape.

**Economic analysis**
The FS should count non-commercial restoration work as an economic benefit because it will create jobs and provide ecosystems services that flow through the non-market economy.

**Water quality**
Some people are raising concerns that fires would harm water quality. The evidence indicates that when the probabilities are factored in, chronic sediment from repeated ground-based logging entries and roads are more of a threat to water quality than fire.

**Recommendations for dry forest thinning/restoration**
Please consider the following recommendations to improve restoration efforts on eastside forests.

1. Oregon Wild will do its best to maintain the torch that was carried for so long by the late Tim Lillebo who worked to protect and restore eastside forests for almost four decades. In Tim’s office, we found the following concise summary of his recommendations for thinning dry forests containing old growth trees.

   **Old Growth stand thinning**
   My recommendation for thinning in OG stands is the same prescription we used for the Glaze Project where we thinned OG stands. Basically,
   - retain all OG trees of all species
   - retain historic mix of species
   - retain all snags and down logs, with safety exceptions
   - retain 15-20% in wildlife leave patches from 1/4 - 5 acres
   - In small trees thin in variable density 60-80 sq ft basal area, retaining the largest trees that will become the next generation of old growth. Larger trees carry higher basal areas of 100-140+.
   - thin leaving clumps of 2-10 trees with 3-4 clumps per acre
-doughnut thin around old growth trees, but if available retain 1-2 good sized trees in the doughnut to become replacement old growth

A more detailed description of Tim’s restoration concepts, vision, priorities, recommended prescriptions for eastside forests can be found in Oregon Wild’s “Practical Guide for Ecological Restoration of Eastern Oregon's Dry Forests,”

2. Additional dry forest restoration concepts can be found here: Franklin, J.F., Johnson, K.N., et al 2013. Restoration of Dry Forests in Eastern Oregon – A Field Guide. The Nature Conservancy, Portland, OR. 202 pp. http://nature.ly/dryforests (We have not had a chance to carefully review all of the recommendations in this field guide, but it does appear to have some good ideas. We are concerned about the proposed allowance to remove some old trees to make restoration economically viable. There are no clear criteria to ensure that the ecological benefits exceed the ecological costs.)


4. Don’t waste too much effort restoring forest structure when doing so will require continuous expenditure of money and effort to maintain. Use scarce resources efficiently by striving to restore ecological processes that can be self-sustaining. Recognize that insects and disease are natural ecological processes that actually help improve landscape diversity. Recognize that tree mortality recruits valuable habitat structures and makes resources available which increase the vigor of surviving trees, thus accomplishing many of the objectives of mechanical density reduction projects. Don't focus too much on tree health, but think instead about forest ecosystem health. Use natural processes where it makes sense to do so. Fettig et al 2013 review draft. The Ecology and Management of Moist Mixed-Conifer Forests in Eastern Oregon and Washington; a Synthesis of the Relevant Science and Implications for Future Management (“[R]estoration should aim to re-establish the self-organizing, self-maintaining, and adaptive capacities of ecosystems. This is done by restoring ecological patterns and processes. In doing so, we can address the goal of ‘healthier, more resistant, more resilient ecosystems, even if they are not exactly the same systems as before (USDA Forest Service).’ The application of ad hoc, narrowly focused ‘engineering’ solutions (e.g., managing forest structure and composition to recover a specific stable state) is expensive, logistically challenging, and often incapable of achieving restoration goals. Engineered solutions can still have limited roles for particular sites, but creating healthy and resilient landscapes requires a more dynamic and process-based perspective.”) Reed F Noss, Jerry F Franklin, William L Baker, Tania Schoennagel, and Peter B Moyle. 2006. Managing fire-prone forests in the western United States. Front Ecol Environ 2006; 4(9): 481–487. http://spot.colorado.edu/~schoenna/images/Nossetal2006Frontiers.pdf, Crist, M.R., T.H. DeLuca, B. Wilmer, and G.H. Aplet. 2009 Restoration of Low-Elevation Dry Forests of the Northern Rocky Mountains: A Holistic Approach. Washington, D.C.: The Wilderness Society. http://fedgycc.org/documents/WldmsSociety_Restoration-Low-Elev-Dry-Forests-Rocky-Mnts.pdf. Use projects as an opportunity to conduct monitoring and research on the effects of thinning. There are many information gaps that need filling. Every project should generate useful information to inform future projects.
5. There are a lot of people calling for an increase in the “pace and scale” of restoration on eastside forests. The large size of recent projects raises concerns because the agency may run out of things to do. If the agency moves too fast, they will be done with “restoration” but they will still have a timber target. If the agency proceeds at a more measured and sustainable pace, they can continue to harmonize restoration and timber goals for longer. This should be considered in the NEPA analysis.

6. Treated stands do not exist in isolation, so be sure to consider the effects of thinning on adjacent areas which may provide habitat for species of concern. Prepare a “risk map” based on proximity to different habitat types from high quality to non-habitat.

7. Only a small subset of needed restoration activities are “profitable,” so we can’t let logging economics determine restoration priorities. If we restore primarily those areas that have commercial-sized logs and fail to treat the thousands of acres of areas that need restoration but lack economic return, we will not be accomplishing real restoration which requires carefully and strategically choosing the subset of the landscape that can be treated to provide the greatest gain (both ecological and fire hazard reduction) for the least ecological “cost” in terms of soil, water, wildlife, carbon, and weeds. “Hoping to boost their economies and also restore these forests, local leaders are interested in the economic value of timber that might be available from thinning treatments on these lands. … [W]e found that on lands where active forestry is allowable, thinning of most densely stocked stands would not be economically viable.” Rainville, Robert; White, Rachel; Barbour, Jamie, tech. eds. 2008. Assessment of timber availability from forest restoration within the Blue Mountains of Oregon. Gen. Tech. Rep. PNW-GTR-752. Portland, OR: U.S. Department of Agriculture, Forest Service, Pacific Northwest Research Station. 65 p. http://www.fs.fed.us/pnw/pubs/pnw_gtr752.pdf. Allowing economics to drive these choices will result in greater ecological impacts and lower ecological gains. The NEPA analysis must honestly disclose what optimum restoration treatments would look like versus what is actually being proposed, so the public can see what’s being sacrificed.

8. Protect soil and water quality by avoiding ground-based logging and log hauling during the wet season.

9. Thinning should focus on areas accessible from existing roads. Building new roads will cause degradation that typically erases any alleged benefit of treatments. Inaccessible areas can be treated non-commercially or become part of the landscape mosaic that is untreated and serve important ecological values such as dense forest cover, carbon storage, and natural rates of snag recruitment.

10. Where road building is necessary, ensure that the realized restoration benefits far outweigh the adverse impacts of the road. Carefully consider the effects of roads on connectivity, especially at road/stream crossings, across ridge tops, and midslope hydrological processes (such as large wood delivery routes). The NEPA analysis should rank new road segments according to their relative costs (e.g. length, slope position, soil type, ease of rehabilitation, weed risk, native vegetation impacts, etc.) and benefits (e.g. acres of restoration facilitated), then use that ranking to consider dropping the roads with the lowest ratio of benefits to costs. Once the relative acres accessed per mile of road is determined, take the analysis one step further and determine the “effective road density” of each segment. In other words, extrapolate as if that much road were required to reach each acre of the planning area, then compare the resulting road density to RMP objectives for big game, fish conservation, cumulative hydrological impact, etc? For example, if a new spur road accesses thinning opportunities at a rate of 200 acres of forest per mile of
road, then divide 640 acres per section by 200 acres per mile to determine the effective road density of 3.2 mi/mi².

11. Use the historic range of variability as a guide, but don’t just focus on seral stage. Consider also the historic abundance of ecological attributes like large trees, large snags, the scale and distribution of patches of dense forest, low road density, roadless areas, etc., all of which have been severely reduced from historic norms. Also, consider the natural range of variability, which is the historic range of variability as modified by future climate change and fire suppression. James A. Harris, Richard J. Hobbs, Eric Higgs, and James Aronson. 2006. Ecological Restoration and Global Climate Change. Restoration Ecology Vol. 14, No. 2, pp. 170–176 JUNE 2006. http://www.globalrestorationnetwork.org/uploads/files/LiteratureAttachments/353_underlying-principles-of-restoration.pdf.

12. Develop restoration treatments appropriate to each forest type or plant association group (PAG). Dry Ponderosa pine forests that have significant ingrowth due to fire exclusion are good candidates for thinning. Mixed-conifer forest types often included some dense forest patches, so they should be retained at appropriate scales. Lodgepole pine and subalpine forests have stand replacing fire regimes and generally do not need to be thinned or regenerated.

13. Prioritize treating stands that are already degraded by past logging, and place less priority on treating previously unlogged forests. See Naficy, Cameron, Anna Sala, Eric G. Keeling, Jon Graham, and Thomas H. DeLuca. 2010. Interactive effects of historical logging and fire exclusion on ponderosa pine forest structure in the northern Rockies. Ecological Applications 20:1851-1864. http://rintintin.colorado.edu/~cana4848/papers/Naficy_et_al_2010_Ecol_App.pdf (“We document that fire-excluded ponderosa pine forests of the northern Rocky Mountains logged prior to 1960 have much higher average stand density, greater homogeneity of stand structure, more standing dead trees and increased abundance of fire-intolerant trees than paired fire-excluded, unlogged counterparts. Notably, the magnitude of the interactive effect of fire exclusion and historical logging substantially exceeds the effects of fire exclusion alone. These differences suggest that historically logged sites are more prone to severe wildfires and insect outbreaks than unlogged, fire-excluded forests and should be considered a high priority for fuels reduction treatments.”)

14. Prioritize treating dry forest types at low elevation and on south slopes. Treatments in forests with naturally mixed-severity fire regimes should be carefully scrutinized to ensure those areas (i) are in fact outside of the HRV, and (ii) treatment will not remove scarce habitat for focal species that depend on dense forests, and (iii) treatments are in fact needed and (iv) proposed treatments will be effective. Treatments in mixed severity fire regimes should be more patchy and leave behind more structure, more snags and large dead wood.

15. Removing large numbers of small trees and forest understory across large areas may not be consistent with historic forest conditions. New evidence indicates that small trees were more common in dry forests than previously recognized. Historically, more than 60% of trees in the Blue Mountains and eastern Cascades were “small” (<40 cm or <16” dbh). William L. Baker and Mark A. Williams. 2015. Bet-hedging dry-forest resilience to climate-change threats in the western USA based on historical forest structure. Front. Ecol. Evol., 13 January 2015 | doi: 10.3389/fevo.2014.00088. http://journal.frontiersin.org/Journal/10.3389/fevo.2014.00088/full.

16. New evidence indicates that far more of the “dry” forests, rather than being typified low severity fire regimes, were in fact dominated by mixed severity fire regimes (including
significant areas of stand replacing fire), so mixed severity fire is an important part of the historic range of variability that should be restored. The goal should not be a uniform low severity fire regime, but rather a wide mix of tree densities in patches of varying sizes. This objective can often be met by allowing natural fire regimes to operate, or by leaving significant areas untreated when planning fuel reduction projects. Hessburg, Paul. Evidence for the Extent of Mixed Severity Fires in Pre-Management Era Dry Forests of the Inland Northwest. Proceedings: Mixed Severity Fire Regimes: Ecology and Management. November 17–19, 2004. Spokane, Washington.


http://www.californiachaparral.org/images/Odion_et_al_Historical_Current_Fire_Regimes_mixed_conifer_2014.pdf. (“We compiled landscape-scale evidence of historical fire severity patterns in the ponderosa pine and mixed-conifer forests from published literature sources and stand ages available from the Forest Inventory and Analysis program in the USA. The consensus from this evidence is that the traditional reference conditions of low-severity fire regimes are inaccurate for most forests of western North America. Instead, most forests appear to have been characterized by mixed-severity fire that included ecologically significant amounts of weather-driven, high-severity fire.”)

17. “We have learned that forest thinning is rarely effective under extreme burning conditions, and the severity of fire in adjacent forests has little to do with whether a home burns,” said Tania Schoennagel, who also is affiliated with CU-Boulder's geography department. "Solely relying on public forest management to prevent homes burning by wildfire is simply barking up the wrong tree. We need more integrated solutions that cross the public-private land boundary to help us coexist with inevitable wildfire," CU Boulder Press Release, New global wildfire analysis indicates humans need to coexist and adapt. November 5, 2014. http://www.colorado.edu/news/releases/2014/11/05/new-global-wildfire-analysis-indicates-humans-need-coexist-and-adapt. And Coexist or perish, new wildfire analysis says (2014, November 5) retrieved 6 November 2014 http://phys.org/news/2014-11-coexist-perish-wildfire-analysis.html Fuel treatments in the WUI should be coupled with efforts to make communities fire resilient, not just to facilitate fire suppression.

18. Prioritize treatment of the dense young stands that are most "plastic" and amenable to restoration. Another priority is to carefully plan and narrow target treatments to protect specific groves of fire-resistant, old-growth trees that are threatened by ingrowth of small fuels, but don’t focus on rigid density reduction targets. Leave all medium and large trees that show old-growth characteristics.

19. Thin from below, retaining the largest trees, or use “free thinning” with a diameter cap so that some trees of all size classes are retained. Retain all large trees and most medium sized trees so they can recruit into the larger classes of trees and snags. In the face of uncertainty that is exacerbated by climate change, a bet-hedging strategy should retain trees of all sizes and stands of various densities. “Removal of most small trees to reduce wildfire risk may compromise the bet-hedging resilience, provided by small trees and diverse tree sizes and species, against a broad array of unpredictable future disturbances.” William L. Baker and Mark A. Williams. 2015. Bet-hedging dry-forest resilience to climate-change threats in the western USA based on historical forest structure. Front. Ecol. Evol., 13 January 2015 | doi: 10.3389/fevo.2014.00088. http://journal.frontiersin.org/Journal/10.3389/fevo.2014.00088/full
20. Identify and retain all trees with old-growth characteristics even if they are less than 21” dbh. Some refer to these small-old-trees as "Tillebo trees" because the late Tim Lillebo was a big advocate for protection of old trees regardless of size. Old growth characteristics include thick bark, colored bark, flat top, asymmetric crown, broken top, forked top, relatively large branches, etc. These trees have important habitat value and human values regardless whether they are 21” dbh. Allow natural processes of succession and mortality turn some of these medium and large trees into ecologically valuable snags and down wood. The agencies often use this technique to identify and retain old-growth juniper trees and the same can be used to protect old growth pine, larch, Douglas fir and other species. Van Pelt, R. 2008. Identifying Old Trees and Forests In Eastern Washington. Washington DNR. [Website]. We are generally comfortable with the use of the Van Pelt guidelines to identify tree age, but as science improves, we urge the agency to use the best available information and err on the side of caution to ensure that trees older than 150 years (regardless of size) are not inadvertently cut. A recent study supports the retention of slow growing old trees because they are relatively more resilient. The study found that slower-growing older trees tend to channel their energy into structural support and defense compounds to “maximize durability while minimizing … damage”. Black, Colbert, & Pederson. 2008. Relationship between radial growth rates and lifespan within North American tree species. Ecoscience 15(3), 349-357 (2008). [Website]. See also. Box 8 of Franklin, J.F., Johnson, K.N., et al 2013. Restoration of Dry Forests in Eastern Oregon – A Field Guide. The Nature Conservancy, Portland, OR. 202 pp. [Website]. Tobias Züst, Bindu Joseph, Kentaro K. Shimizu, Daniel J. Kliebenstein and Lindsay A. Turnbull, Using knockout mutants to reveal the growth costs of defensive traits, in: Proceedings of the Royal Society B, 2011, Jan. 26, doi:10.1098/rspb.2010.2475.

21. Use diameter limits as a management tool because it provides a useful means to prevent economic values from trumping ecological values. The public supports the use of diameter limits because it provides a means to prevent economic values from trumping ecological values. It is often appropriate to use smaller diameter limits for fire tolerant species like Ponderosa pine and Douglas fir, while using somewhat larger limits for fire intolerant species like grand fir/white fir. The exceptional circumstances in which diameter limits allegedly don’t work, are more rare than the circumstances in which refusing to use diameter limits will lead to unintended consequences, including removal of ecologically valuable trees and lack of public trust.¹

22. While the agency embarks on an ambitious effort to reduce fuels and reduce forest density, the agency must also conserve habitat for diverse wildlife that depend on dense forest canopy cover, complex understories, and dead wood. Carbon storage and watershed values are also enhanced when forest cover is maintained. We urge the agency to carefully consider whether there is enough habitat provided for these species, including goashawk, marten, fisher, and pileated woodpecker. The current distribution of recognized and protected habitat areas may be inadequate, especially considering the need for redundancy to account for expected habitat loss from fire, logging, fuel reduction, and natural forest succession. The fact that big game cover requirements need to be amended to accommodate many projects like this raises concerns not just for big

¹ The Deschutes National Forest used a sensible approach on the Lava Cast Project using a 21” diameter cap for lodgepole, 18” diameter cap for white fir, a 16” diameter cap for Ponderosa pine where the average diameter is the stand is below 12”, and 18” diameter cap for Ponderosa pine where the average diameter of the stand is larger than 12 inches. Lava Cast DN. Feb 2007.
gaming, but for the wide variety of other species that depend on canopy cover, complex understory, and dead wood. Before conducting large-scale density reduction efforts or amending big game cover standards, the agency should carefully consider all the other wildlife that were intended to be sheltered by the "umbrella" of big game cover standards in the RMP. The cover and forage requirements of big game is another lens through which to think about optimizing the mix of treated and untreated stands, as well as the scale and extent of skips and heavily-thinned “gaps” within treated stands. The NEPA analysis should consider alternatives with different mixes of treated and untreated areas for this purpose. The agency should use a state-and-transition model to project future dense forest habitat recruitment under a reasonable set of assumptions about disturbance and succession.


24. Fire-regime condition-class may not be an accurate predictor of fire hazard, because it assumes incorrectly that time-since-fire is an accurate indicator of fire hazard. There is compelling evidence that time-since-fire has exactly the opposite of the assumed effect, that is, fires may burn more severely in early seral vegetation, and burn less severely in closed canopy forests. This may be related to the fact that closed canopy forests maintain a cool-moist microclimate that helps retain higher fuel moisture and more favorable fire behavior. Odion, D.C., E.J. Frost, J.R. Stritholt, H. Jiang, D.A. DellaSala and M.A. Moritz. 2004. Patterns of fire severity and forest conditions in the western Klamath Mountains, California. Conservation Biology 18(4): 927-936. http://nature.berkeley.edu/moritzlab/docs/Odion_etal_2004.pdf. Canopy cover also helps suppress the growth of ladder fuels. The practical significance of this is that thinning projects should retain more canopy variability across the stand, and need not focus on treatment of canopy fuels except to provide some well-distributed “escape hatches” for hot gases generated by surface fires. Credible models of post-thinning fire behavior, must account for both fuel structure and microclimate effects of thinning.

25. There is growing evidence that in order to be effective, mechanical treatments must be followed by prescribed fire. But the effects of such fires must also be carefully

26. Don’t thin to uniform spacing. Use variable density thinning techniques to establish a variety of microhabitats, break up fuel continuity, create discontinuities to disrupt the spread of other contagious disturbances such as disease, bugs, weeds, fire, etc. Retain patchy clumps of trees which is the natural pattern for many species.


28. Thin heavy enough to stimulate development of some patches of understory vegetation, but don’t thin so heavy that future development of a uniform understory of ladder fuels becomes a more significant problem than the one being addressed by the current project. 15-20 years after thinning and prescribed fire, the Umpqua NF found “considerable development of less fire tolerant understory vegetation …. Continued stand development … will result in increased understory density and fuel laddering into the dominant fire tolerant overstory…” Umpqua NF, Diamond Lake RD, Lemolo Pine Health Maintenance Burn Project, June 1, 2010 scoping notice.

29. The scale of patches in variable density thinning regimes is important. Ideally variability should be implemented at numerous scales ranging from small to large, including: the scale of tree fall events; pockets of variably contagious disturbance from insects, disease, and mixed-severity fire; soil-property heterogeneity; topographic discontinuities; the imprint of natural historical events; etc.

30. Retain and protect under-represented species of conifer and non-conifer trees and shrubs. Retain patches of dense young stands as wildlife cover and pools for recruitment of future forests.

31. View native insects and disease in an ecological context. They are part of the natural processes that diversify and enrich our forests. They are best viewed as solutions, rather than problems. In particular, mistletoe brooms and seeds (and the large trees that mistletoe often live on) provide many ecological benefits, and treatment efforts are
typically ineffective. So mistletoe, insect, and disease treatments have many costs and few benefits.

32. Recognize that thinning captures mortality and that most stands (especially plantations) are already lacking critical values from dead wood due to the unnatural stand history of logging, planting, and disrupted natural processes. To inform the decision, please conduct a stand simulation model showing that long term snag recruitment (after logging) will still meet DecAID 50-80% tolerance levels.

33. We are concerned that the agencies’ stocking guides were created and intended to be used as a tool to avoid mortality which is clearly inconsistent with ecosystem management. (“To preclude serious tree mortality from mountain pine beetle, western dwarf mistletoe and perhaps western pine beetle, stand densities should be maintained below the upper limit of the management zone” Powell 1999, https://fs.usda.gov/Internet/FSE_DOCUMENTS/fsbdev7_016034.pdf) Healthy forests require dead trees, sometimes in abundance, in order to meet the needs of diverse wildlife and provide full suite of ecosystem functions. A comprehensive restoration approach requires focusing not just on live trees, but also on the full suite of ecological processes including density dependent mortality processes that create and recruit snags and dead trees as a valuable feature of eastside forests. We urge the agency not to manage for tree vigor and minimum stocking levels because it will not provide enough green trees for recruitment of snags through time. This is a critical issue given that the current standards for snag habitat are outdated and fail to provide adequate levels of snags and dead wood, and adequate levels of green trees needed to recruit those snags through time.

34. Retain abundant snags and course wood and green trees for future recruitment of snags and wood. Retention should be both distributed and in clumps so that thinning mimics natural disturbance. Retention of dead wood should generally be proportional to the intensity of the thinning, e.g., heavy thinning should leave behind more snags not less. Retain wildlife trees such as hollows, forked tops, broken tops, leaning trees, etc. Think not only about existing snags but more importantly about the processes the recruit snags, including: a large pool of green trees from which to recruit snags and the existence of competition and other mortality processes. Logging will significantly harm both of these snag recruitment factors. Recognize that thinning captures mortality. To inform the NEPA decision, please conduct a stand simulation model to fully disclose the adverse effects of logging on dead wood, especially long-term recruitment of large snags >20” dbh, and then mitigate for these adverse effects by identifying areas within treated stands

Tom Spies made some useful observations in the Northwest Forest Plan Monitoring Synthesis Report: “Certainly, the growth of trees into larger diameter classes will increase as stand density declines (Tappeiner and others 1997). At some point, however, the effect of thinning on tree diameter growth levels off and, if thinning is too heavy, the density of large trees later in succession may be eventually be lower than what is observed in current old-growth stands. In some cases, opening the stand up too much can also create a dense layer of regeneration that could become a relatively homogenous and dominating stratum in the stand. Furthermore, if residual densities are too low, the production of dead trees may be reduced (Garman and others 2003). Thinning should allow for future mortality in the canopy trees.”
and across the landscape that will remain permanently untreated so they can recruit adequate large snags and dead wood to meet DecAID 50-80% tolerance levels as soon as possible and over the long-term.

35. If using techniques such as whole tree yarding or yarding with tops attached to control fuels, the agency should top a portion of the trees and leave the greens in the forest in order to retain nutrients on site.

36. Avoid impacts to raptor nests and enhance habitat for diverse prey species. Train marking crews and cutting crews to look up and avoid cutting trees with nests of any sort and trees with defects.

37. Take proactive steps to avoid the spread of weeds. Avoid and minimize soil disturbance. Retain canopy cover and native ground cover to suppress weeds.

38. Buffer streams from the effects of heavy equipment and loss of bank trees and trees that shade streams. Mitigate for the loss of LWD input by retaining extra snags and wood in riparian areas. Recognize that thinning captures mortality that is not necessarily compensated by future growth.3

39. Protect soils by avoiding road construction, minimizing ground-based logging, and avoiding numerous large burn piles. Mitigate the adverse soil impacts from burn piles by inoculating affected sites after burning (with living soil and native plant seeds, Julie E. Korb, Nancy C. Johnson, and W. W. Covington. 2004. Slash Pile Burning Effects on Soil Biotic and Chemical Properties and Plant Establishment: Recommendations for Amelioration. Restoration Ecology Vol. 12 No. 1, pp. 52-62 March 2004). Rank new road segments according to their relative costs (e.g. length, slope position, soil type, ease of rehabilitation, weed risk, native vegetation impacts, etc.) and benefits (e.g. acres of restoration facilitated), then use that ranking to consider dropping the roads with the lowest ratio of benefits to costs. Once you have determined the relative acres accessed per mile of road construction, you can take the analysis one step further, to determine the “effective road density” of each segment? In other words, extrapolate as if that much road were required to reach each acre of the planning area, then compare the resulting road density to standards for big game, cumulative hydrological impact, etc? For example, if a new spur road accesses thinning opportunities at a rate of 200 acres of forest per mile of road, then divide 640 acres per section by 200 acres per mile to determine the effective road density of 3.2 mi/mi². Where road building is deemed necessary, ensure that the realized restoration benefits far outweigh the adverse impacts of the road, build the roads to the absolute minimum standard necessary to accomplish the job, and remove the road as soon as possible to avoid firewood theft, OHV trespass, and certainly before the next rainy season to avoid stormwater pollution. Do not allow log hauling during the wet season.

40. There is a carbon cost associated with thinning that must be disclosed and considered. As stands develop from young to mature to old, they continuously recruit carbon-rich material from the live tree pool to the dead wood pool. Some of that wood gets

incorporated into the soil or falls in fire refugia where it can accumulate. Logging, even thinning, can dramatically affect the accumulation of carbon in the dead wood pool by capturing mortality, diverting it from the forest, and accelerating the transfer of carbon to the atmosphere. Carbon stays out of the atmosphere much longer if it remains in the forest as live and/or dead trees, instead of being converted to wood products and industrial and consumer waste.

41. If this project involves biomass utilization, the impacts need to be clearly disclosed. How will the biomass be moved from the remote corners of the treatment areas to the landings? Will there be extra passes made by heavy equipment? Will the landings be enlarged to make room for grinders, chip vans, and other equipment? Can the local forest roads accommodate chip vans? Will the roads be modified to make them passable by chip vans? What are the impacts of that? What are the direct, indirect, and cumulative impacts on soil, water, wildlife, and weeds?

42. Provide clear and detailed descriptions of silvicultural prescriptions and marking guides in the NEPA document.

43. Recognize that federal fuel reduction efforts likely have adverse unintended effects on human behavior and land use and fire hazard. “This project has explored the hypothesis that public fire suppression in fire-prone areas acts as a subsidy to landowners, incentivizing conversion of land to residential and commercial development. Landowners do not bear the full cost of their choice to build on land in fire-prone areas, since they do not pay for suppression, though they reap all of the benefits, potentially resulting in economically inefficient levels of development. … Results suggest that when federal suppression efforts intensify on public lands, private development accelerates nearby. The main paper produced by the funded research thus shows that public investment in reducing the damages from fire in the short run causes unintended long-run behavioral responses, which may increase future hazard exposure.” Sheila Olmstead (PI), Carolyn Kousky (co-PI), Roger Sedjo (co-PI) 2013. Final Report to the Joint Fire Science Program Wildland Fire Suppression and Land Development in the Wildland/Urban Interface. http://www.firescience.gov/projects/10-3-01-33/project/10-3-01-33_final_report.pdf

44. Acknowledge and consider the following potentially significant issues in the NEPA analysis:

   a. Removing commercial sized logs, and associated roads and slash disposal, often conflicts with other resource values such as soil, water, weeds, wildlife habitat, fire hazard, and carbon storage;
   b. Removal of commercial sized logs can make the stand hotter, dryer, and windier, making fire hazard worse instead of better;
   c. Commercial logging tends to present significant risks of weed infestations because of soil disturbance and canopy reduction;
   d. Removal of commercial logs necessitates road related impacts on soil and water resources. Machine piling and pile burning tend to cause significant adverse impacts on soil and water, especially when combined with road impacts and other logging disturbances.
   e. “Capturing mortality” reduces future snag habitat that is already deficient. Increasing vigor via thinning delays recruitment of snag habitat that is already deficient;
   f. The unavoidable adverse impacts of logging and roads must be balanced against the rather uncertain benefits of fuel reduction. Fuel reduction has little or no beneficial effect on low severity fires (controlled by favorable weather conditions) or on high severity fires (controlled by unfavorable weather conditions). There is actually a very low probability that moderate intensity fire
will affect any given stand during the relatively brief time period that fuel hazard is alleged to be reduced. Please disclose the realistic probability that desired outcomes will occur based on (1) whether fire is likely to occur when the fuel treatments are likely to be effective, and (2) if fire does occur, whether there will be a good match between (A) the actual forest type and fuel treatment type, and (B) the actual probability of favorable weather conditions and fire conditions for that forest type and treatment type. Depending on these variables, fuel treatments may have little influence on both low intensity fire and extreme high intensity fire, leaving only a small subset of well-matched fuel treatments and fires, and a low probability that the proposed treatments will have ecological benefits that exceed ecological impacts.

g. The effects of forest health thinning are very complex with many feedback loops. There is still a fair amount of scientific uncertainty about several critical factors relevant to a decision about fuel reduction, including: (A) uncertain rates of tree mortality and how many young trees need to be retained to ensure proper recruitment of future stands of old trees and large snags; (B) uncertainty about how much the canopy can be reduced without making the stand hotter, dryer, and windier (and exacerbating fire hazard); (C) uncertainty whether logging has any significant beneficial effect on controlling insects and diseases like mistletoe.

h. The agency must test the assumption that fire (and insect) risk reduction is compatible with ecological restoration objectives. This test must be spatial, probabilistic, and use reasonable assumptions about weather, fire frequency, fire suppression, and historic conditions in areas with variable-severity fire regimes. Sensitivity analysis should test the robustness of assumptions and conclusions. Example analyses can be found in the literature, e.g. Rutherford V. Platt, Thomas T. Veblen, and Rosemary L. Sherriff. 2006. Are Wildfire Mitigation and Restoration of Historic Forest Structure Compatible? A Spatial Modeling Assessment. Annals of the Association of American Geographers, 96(3), 2006, pp. 455–470.


http://public.gettysburg.edu/~rplatt/Platt%20et%20al__NatHazReview08.pdf

(“The results point toward several ways to guide current management practices in the study area. First, prioritizing land at the lowest elevations leads to the selection of the most land where both wildfire mitigation and restoration of historical forest conditions are needed. When thinning is restricted to Forest Service land, less land is selected where both goals are needed under all parameter scenarios. This is because Forest Service land tends to be at higher elevations and comprises forest types that are within the HRV. … Prioritizing the stands with the highest canopy cover decreases the percentage of selected land where both outcomes are needed…. Many of the stands where restoration of historical forest conditions is needed are open canopy and located on south facing slopes and at lower elevations. In contrast, many closed canopy stands are often located at higher elevations and on north-facing slopes where restoration of historical forest conditions is not needed.”)
i. Focus the analysis on “trade-offs” related to logging. All logging, including thinning, includes some adverse impacts and trade-offs. Some impacts of logging are unavoidable, so there is no such thing as a logging operation that is 100% beneficial. Depending on how thinning is done, it can have adverse impacts such as soil disturbance, habitat disturbance, carbon removal, spreading weeds, reduced recruitment of snags; road-related impacts on soil, water, site productivity, and habitat; moving fuels from the canopy to the ground, hotter-dryer-windier microclimate that is favorable to greater flame lengths and rate of fire spread, etc. Some of these negative effects are fundamentally unavoidable, therefore all thinning has negative effects that must be compensated by beneficial effects such as reducing competition between trees so that some can grow larger faster, increased resistance drought stress and insects, possible increasing species and structural diversity, possible fire hazard reduction, etc. The NEPA analysis should elucidate and weigh these trade-offs and attempt to display net ecological effects.

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Sincerely,

[Signature]

Doug Heiken